

# PETITION FOR REVIEW OF A DECISION AND ORDER OF THE NATIONAL LABOR RELATIONS BOARD

ORIGINA Notice is hereby given, this 30th day of August, 2017, that Petitioner Garda CL Atlantic, Inc., hereby petitions the United States Court of Appeals for the District of Columbia for review of the Decision and Order of Respondent National Labor Relations Board, entered the 24th day of July, 2017, and reported at 365 N.L.R.B. No. 108 (2017), attached hereto.

> This Court has jurisdiction over this petition for review pursuant to Section 10(f) of the National Labor Relations Act, 29 U.S.C. § 160(f), because Respondent's Decision and Order is a final order; Petitioner is a party aggrieved by the Decision and Order; and the statute specifically confers on this Court jurisdiction over petitions for review of final orders of Respondent.

Dated:

August 30, 2017

Respectfully Submitted,

FISHER & PHILLIPS LLP

Seth D. Kaufman

The New York Times Building 620 Eighth Avenue, 36th Floor

New York, New York 10018

(212) 899-9975

skaufman@fisherphillips.com **COUNSEL FOR PETITIONER** 

# **CERTIFICATE OF SERVICE**

The undersigned attorney hereby certifies that in this 30th day of August, 2017, the foregoing **Petition for Review** is being served upon Respondent National Labor Relations Board via UPS at the address shown below:

Linda J. Dreeben
Appellate and Supreme Court Litigation
National Labor Relations Board
1015 Half Street, SE
Washington, D.C. 20570

The undersigned attorney further certifies that on this 30th day of August, 2017, the foregoing **Petition for Review** is being served upon each party admitted to participate in the NLRB proceedings below via UPS at the addresses shown below:

United Federation of Special Police and Security Officers Inc. 540 North State Road
Briarcliff Manor, New York 10510

Seth D. Kaufman

USCA Case #17-1200 Document #1691125 Filed: 08/31/2917 Page 4 of 8

UNITED STATES COURT OF APPEALS
FILED AUG 3 1 2017

UNITED STATES COURT OF APPEALS
FILED AUG 3 1 2017

CLERK
DISTRICT OF COLUMBIA

GARDA CL ATLANTIC, INC.,	)		
Petitioner,	)		
<b>v.</b>	)	CASE NO	17-1200
NATIONAL LABOR RELATIONS BOARD,	)		
Respondent.	)		

# DISCLOSURE STATEMENT OF PETITIONER GARDA CL ATLANTIC, INC.

Petitioner Garda CL Atlantic, Inc., by and through its undersigned attorneys, pursuant to Federal Rule of Appellate Procedure 26.1, declares that it is an indirect, wholly-owned subsidiary of Garda World Security Corporation, which in turn is a private corporation, and no publicly held corporation owns 10% or more of its stock.

Dated:

ORIGINAL

August 30, 2017

Respectfully Submitted,

FISHER & PHILLIPS LLP

Seth D. Kaufman

The New York Times Building

620 Eighth Avenue, 36<sup>th</sup> Floor

New York, New York 10018

(212) 899-9975

skaufman@fisherphillips.com
COUNSEL FOR PETITIONER

# **CERTIFICATE OF SERVICE**

The undersigned attorney hereby certifies that in this 30th day of August, 2017, the foregoing **Disclosure Statement of Petitioner Garda CL Atlantic, Inc.** is being served upon Respondent National Labor Relations Board via UPS at the address shown below:

Linda J. Dreeben
Appellate and Supreme Court Litigation
National Labor Relations Board
1015 Half Street, SE
Washington, D.C. 20570

The undersigned attorney further certifies that on this 30th day of August, 2017, the foregoing **Disclosure Statement of Petitioner Garda CL Atlantic, Inc.** is being served upon each party admitted to participate in the NLRB proceedings below via UPS at the addresses shown below:

United Federation of Special Police and Security Officers Inc. 540 North State Road Briarcliff Manor, NY 10510

Seth D. Kaufman

NOTICE: This opinion is subject to formal revision before publication in the bound volumes of NLRB decisions. Readers are requested to notify the Executive Secretary, National Labor Relations Board, Washington, D.C. 20570, of any typographical or other formal errors so that corrections can be included in the bound volumes.

#### Garda CL Atlantic, Inc. and United Federation of Special Police and Security Officers, Inc. Case 22-CA-196340

## July 24, 2017 DECISION AND ORDER

# By Chairman Miscimarra and Members Pearce and McFerran

This is a refusal-to-bargain case in which the Respondent is contesting the Union's certification as bargaining representative in the underlying representation proceeding. Pursuant to a charge filed on April 4, 2017, by United Federation of Special Police and Security Officers, Inc. (the Union), the General Counsel issued the complaint on April 17, 2017, alleging that Garda CL Atlantic, Inc. (the Respondent) has violated Section 8(a)(5) and (1) of the National Labor Relations Act by refusing the Union's request to recognize and bargain with it following the Union's certification in Case 22-RC-170477. (Official notice is taken of the record in the representation proceeding as defined in the Board's Rules and Regulations, Secs. 102.68 and 102.69(d). Frontier Hotel, 265 NLRB 343 (1982).) The Respondent filed an answer admitting in part and denying in part the allegations in the complaint, and asserting affirmative defenses.

On May 17, 2017, the General Counsel filed with the National Labor Relations Board a Motion for Summary Judgment. On May 19, 2017, the Board issued an order transferring the proceeding to the Board and a Notice to Show Cause why the motion should not be granted. The Respondent filed a response.

#### Ruling on Motion for Summary Judgment

The Respondent admits its refusal to bargain, but contests the validity of the Union's certification of representative on the basis of its contentions, raised and rejected in the underlying representation proceeding, that the Union was improperly certified because the Board agent improperly instructed eligible employees that they were not entitled to vote unless they were guards, coerced them, discouraged them from voting, and interrogated them. In addition, in its answer to the complaint the Respondent also admits that it has refused to meet and bargain with the Union in order to test the Union's certification in Federal court.<sup>1</sup>

All representation issues raised by the Respondent were or could have been litigated in the prior representation proceeding. The Respondent does not offer to adduce at a hearing any newly discovered and previously unavailable evidence, nor does it allege any special circumstances that would require the Board to reexamine the decision made in the representation proceeding. We therefore find that the Respondent has not raised any representation issue that is properly litigable in this unfair labor practice proceeding. See *Pittsburgh Plate Glass Co. v. NLRB*, 313 U.S. 146, 162 (1941).

Filed: 08/31/2017

Accordingly, we grant the Motion for Summary Judgment.<sup>2</sup>

On the entire record, the Board makes the following

#### FINDINGS OF FACT

#### I. JURISDICTION

At all material times, the Respondent, a Delaware corporation, with a facility located at 100 Clover Place, Edison, New Jersey (the Edison facility), has been engaged in the provision of security guard services.

In conducting its operations during the 12 months preceding the issuance of the complaint, the Respondent purchased and received at its Edison facility goods and services valued in excess of \$50,000 directly from points outside the State of New Jersey.

We find that the Respondent is an employer engaged in commerce within the meaning of Section 2(2), (6), and (7) of the Act, and that the Union is a labor organization within the meaning of Section 2(5) of the Act.

doctrines of laches, waiver, and/or unclean hands; that to the extent the complaint fails to give the Respondent fair and adequate notice of the underlying charges, it denies the Respondent its right to due process under the U.S. Constitution, its right to notice of the charges under Sec. 10 of the Act, and its right to notice and a fair hearing under the Board's Rules and Regulations; and that the complaint is invalid to the extent that it fails to state a claim upon which relief may be granted. The Respondent has not offered any explanation or evidence to support these bare assertions. Thus, we find that these affirmative defenses are insufficient to warrant denial of the General Counsel's Motion for Summary Judgment in this proceeding. See, e.g., George Washington University, 346 NLRB 155 fn. 2 (2005), enfd. 2006 WL 4539237 (D.C. Cir. 2006); Circus Circus Hotel, 316 NLRB 1235 fn. 1 (1995). In addition, the Board and the courts have long held that the defense of laches does not lie against the Board as an agency of the United States Government. Entergy Mississippi, Inc., 361 NLRB No. 89, slip op. at 2 fn. 5 (2014), affd. in relevant part 810 F.3d 287, 298-299 (5th Cir. 2015), citing NLRB v. J. H. Rutter-Rex Mfg. Co., 396 U.S. 258 (1969); see NLRB v. Quinn Restaurant Corp., 14 F.3d 811, 817 (2d Cir. 1994).

<sup>2</sup> The Respondent's request that the complaint be dismissed and that it be awarded its costs and attorney's fees or, in the alternative, that the General Counsel be held to strict proof as to all allegations not specifically admitted, is therefore denied.

Also in its answer to the complaint, the Respondent asserts as affirmative defenses, inter alia, that the complaint is barred based on the

#### II. ALLEGED UNFAIR LABOR PRACTICES

#### A. The Certification

Following the representation election held on March 25, 2016, the Union was certified on December 14, 2016,<sup>3</sup> as the exclusive collective-bargaining representative of the employees in the following appropriate unit:

Included: All full time and regular part-time guards and drivers/ messengers performing guard duties as defined in Section 9(b)(3) of the National Labor Relations Act, as amended, employed by the Employer at its 100 Clover Place, Edison, New Jersey facility.

Excluded: All office clerical employees, cash vault service employees, managerial employees, professional employees and supervisors as defined in the Act, and all other employees.

The Union continues to be the exclusive collectivebargaining representative of the unit employees under Section 9(a) of the Act.

#### B. Refusal to Bargain

By emails dated December 29, 2016, and March 20, 2017, the Union requested that the Respondent meet and bargain collectively with it as the exclusive collective-bargaining representative of the unit. Since December 29, 2016, the Respondent has failed and refused to meet and bargain with the Union.

We find that the Respondent's conduct constitutes an unlawful failure and refusal to bargain collectively and in good faith with the Union in violation of Section 8(a)(5) and (1) of the Act.

#### CONCLUSION OF LAW

By failing and refusing since December 29, 2016, to bargain with the Union as the exclusive collective-bargaining representative of the employees in the appropriate unit, the Respondent has engaged in unfair labor practices affecting commerce within the meaning of Section 8(a)(5) and (1) and Section 2(6) and (7) of the Act.

#### REMEDY

Having found that the Respondent has violated Section 8(a)(5) and (1) of the Act, we shall order it to cease and desist, to bargain on request with the Union and, if an understanding is reached, to embody the understanding in a signed agreement.

To ensure that the employees are accorded the services of their selected bargaining agent for the period provided by law, we shall construe the initial period of the certification as beginning the date the Respondent begins to bargain in good faith with the Union. *Mar-Jac Poultry Co.*, 136 NLRB 785 (1962); accord *Burnett Construction Co.*, 149 NLRB 1419, 1421 (1964), enfd. 350 F.2d 57 (10th Cir. 1965); *Lamar Hotel*, 140 NLRB 226, 229 (1962), enfd. 328 F.2d 600 (5th Cir. 1964), cert. denied 379 U.S. 817 (1964).

Filed: 08/31/2017

#### **ORDER**

The National Labor Relations Board orders that the Respondent, Garda CL Atlantic, Inc., Edison, New Jersey, its officers, agents, successors, and assigns, shall

- 1. Cease and desist from
- (a) Failing and refusing to meet and bargain with United Federation of Special Police and Security Officers, Inc. as the exclusive collective-bargaining representative of the employees in the bargaining unit.
- (b) In any like or related manner interfering with, restraining, or coercing employees in the exercise of the rights guaranteed them by Section 7 of the Act.
- 2. Take the following affirmative action necessary to effectuate the policies of the Act.
- (a) On request, bargain with the Union as the exclusive collective-bargaining representative of the employees in the following appropriate unit on terms and conditions of employment and, if an understanding is reached, embody the understanding in a signed agreement:

Included: All full time and regular part-time guards and drivers/messengers performing guard duties as defined in Section 9(b)(3) of the National Labor Relations Act, as amended, employed by the Employer at its 100 Clover Place, Edison, New Jersey facility.

Excluded: All office clerical employees, cash vault service employees, managerial employees, professional employees and supervisors as defined in the Act, and all other employees.

(b) Within 14 days after service by the Region, post at its facility in Edison, New Jersey, copies of the attached notice marked "Appendix." Copies of the notice, on forms provided by the Regional Director for Region 22, after being signed by the Respondent's authorized representative, shall be posted by the Respondent and maintained for 60 consecutive days in conspicuous places, including all places where notices to employees are cus-

<sup>&</sup>lt;sup>3</sup> On March 15, 2017, by unpublished Order, the Board denied the Respondent's request for review of the Regional Director's Decision and Certification of Representative.

<sup>&</sup>lt;sup>4</sup> If this Order is enforced by a judgment of a United States court of appeals, the words in the notice reading "Posted by Order of the National Labor Relations Board" shall read "Posted Pursuant to a Judgment of the United States Court of Appeals Enforcing an Order of the National Labor Relations Board."

GARDA CL ATLANTIC, INC.

3

tomarily posted. In addition to physical posting of paper notices, notices shall be distributed electronically, such as by email, posting on an intranet or an internet site, and/or other electronic means, if the Respondent customarily communicates with its employees by such means. Reasonable steps shall be taken by the Respondent to ensure that the notices are not altered, defaced, or covered by any other material. If the Respondent has gone out of business or closed the facility involved in these proceedings, the Respondent shall duplicate and mail, at its own expense, a copy of the notice to all current employees and former employees employed by the Respondent at any time since December 29, 2016.

(c) Within 21 days after service by the Region, file with the Regional Director for Region 22 a sworn certification of a responsible official on a form provided by the Region attesting to the steps that the Respondent has taken to comply.

Dated, Washington, D.C. July 24, 2017

Philip A. Miscimarra,	Chairman		
Mark Gaston Pearce,	Member		
Lauren McFerran,	Member		

### (SEAL) NATIONA

# NATIONAL LABOR RELATIONS BOARD APPENDIX

NOTICE TO EMPLOYEES
POSTED BY ORDER OF THE
NATIONAL LABOR RELATIONS BOARD
An Agency of the United States Government

The National Labor Relations Board has found that we violated Federal labor law and has ordered us to post and obey this notice.

### FEDERAL LAW GIVES YOU THE RIGHT TO

Form, join, or assist a union

Choose representatives to bargain with us on your behalf

Act together with other employees for your benefit and protection

Choose not to engage in any of these protected activities.

WE WILL NOT fail and refuse to meet and bargain with United Federation of Special Police and Security Officers, Inc. as the exclusive collective-bargaining representative of our employees in the bargaining unit.

WE WILL NOT in any like or related manner interfere with, restrain, or coerce you in the exercise of the rights listed above.

WE WILL, on request, bargain with the Union and put in writing and sign any agreement reached on terms and conditions of employment for our employees in the following appropriate bargaining unit:

Included: All full time and regular part-time guards and drivers/ messengers performing guard duties as defined in Section 9(b)(3) of the National Labor Relations Act, as amended, employed by the Employer at its 100 Clover Place, Edison, New Jersey facility.

Excluded: All office clerical employees, cash vault service employees, managerial employees, professional employees and supervisors as defined in the Act, and all other employees.

GARDA CL ATLANTIC, INC.

The Board's decision can be found at <a href="https://www.nlrb.gov/case/22—CA-196340">www.nlrb.gov/case/22—CA-196340</a> or by using the QR code below. Alternatively, you can obtain a copy of the decision from the Executive Secretary, National Labor Relations Board, 1015 Half Street, S.E., Washington, D.C. 20570, or by calling (202) 273-1940.

